

I L L I N O I SPat Quinn. GovernorDEPARTMENT OF CENTRAL MANAGEMENT SERVICESSimone McNeil, Acting Director

The Honorable Pat Quinn Governor of the State of Illinois 207 State House Springfield, IL 62706

Dear Governor Quinn:

I am please to present this report to you on the achievements of the State Use Program for Fiscal Year 2013 and its positive impact on the lives of our citizens with disabilities.

In Fiscal Year 2013, the State Use Program accounted for more than \$34 million in contracts between Community Rehabilitation Facilities and State agencies for products and services. The Program helped provide training, employment and greater independence for 2,236 disabled individuals and supplied them with 928,976 hours of work.

With continued support of this Program, the number of disabled individuals with longterm employment and increased economic stability will grow, minimizing their need for public assistance and entitlement benefits.

The State Use Program is truly and win-win investment for the State of Illinois – providing job opportunities and greater independence for its disabled citizens while benefiting State agencies with quality goods and services at fair market prices.

Sincerely,

Ju her

Simone McNeil Acting Director

The State Use Program FY13 Annual Report



State Use Committee Members

Simone McNeil, Chairman Mitzi Loftus, Designee Department of Central Management Services

Michelle R. B. Saddler, Secretary Kacy Bassett, Designee Department of Human Services

Dr. Seymour Bryson Associate Chancellor, Diversity Southern Illinois University at Carbondale

David B. Dailey Policy Assistant, Bureau Employee Services Department of Transportation

Chris Dickey CEO **Clay County Rehabilitation** Center

Richard W. Gloede CEO Shelby County Community Services

> **Daniel Strick** President/CEO Southstar Services

Audrey McCrimon President McCrimon Group

Five-Year Plan Task Force

Dick Gloede Shelby County Community Services

> **Tom Colclasure Bridgeway Training**

Brynn Henderson Corrie Smith Central Management Services

Mike Poe **ARC-Community Support Systems**

Craig Mitckes Illinois Department of Transportation

THE STATE USE PROGRAM

celebrated its 30th Anniversary in 2013. The Program allows the State to contract with qualified not-for-profit agencies serving persons with disabilities without going through a competitive bidding process, such as an Invitation for Bids or Request for Proposals.

After qualifying a not-for-profit agency to participate in the State Use Program, State Use Program Regional Coordinators, along with procurement experts at Central Management Services (CMS), facilitate contracts between State of Illinois Agencies and gualified not-forprofit agencies. Those contracts provide meaningful long-term employment and job-training for persons with disabilities.

Proposed procurements are independently reviewed, evaluated and approved by the State Use Committee, an 8member panel made up of State Agency and public members

appointed by the Governor, to ensure fair pricing and quality goods and services.

Qualified not-for-profit agencies provide a wide variety of services to the State, such as janitorial services, laundry services, and even recycling services. Additionally, these gualified not-for-profits also produce needed commodities such as soap, pillows, and trash can liners.

We look forward to reporting statistics next year for two new State Use Program facilitated contracts for call center services. One call center employs 30 people with disabilities and provides services to the Illinois Department of Insurance related to the Affordable Care Act. The call center handles incoming calls and transfers calls to appropriate State Agencies or other resources. The second call center provides services to the Illinois

Department of Human Services (DHS) and employs 25-35 people with disabilities. Services include answering help desk calls for the Electronic Visit Verification project at DHS. Spend for these contracts are not included in this report.

A client works on packaging commercial paper as a part of her **Developmental** Training Program at Malcolm Eaton Enterprises.



In this picture, a client from TRI Industries is print testing a SKIL-CRAFT toner cartridge assembled



at TRI Industries to meet their high print-quality and page yield standards.

FIVE YEAR PLAN EXECUTIVE SUMMARY

In 2009, the State Use law (30 ILCS 500/45-35) was amended to require development of a five-year plan to increase the number of products and services purchased from qualified-not-for-profit agencies. In response to the new requirement, the Committee formed the Five-Year Plan Task Force, consisting of State Use Committee members, State Agency staff, and representatives from qualified not-for-profit agencies, in order to focus on plan development. At the January 25, 2012 Committee meeting, the Committee voted to adopt the Five-Year Plan created by the Five-Year Plan Task Force. The Plan was implemented beginning in FY 2013 and will conclude in FY 2017.

One of the Plan's goals is to emphasize to State Agencies that the State Use Program is capable of delivering many more hours of work opportunities to persons with significant disabilities than is currently being realized. The aforementioned call center contracts have been a great start because these contracts have created approximately 60 jobs for persons with disabilities and added services

to the Program. The Five-Year Plan's marketing strategy for FY 2013 included holding expositions in Chicago and Springfield to allow not-for-profit agencies to demonstrate their capabilities to State Agencies. In FY 2013 there was a 5.3% increase in revenue, a 26% increase in client hours, and a 4.6% increase in the number of State Use contracts.

The State Use Committee, along with the Chief Procurement Offices, are developing an official list of services and products provided by qualified not-for-profit agencies, which the Committee will promote to State Agencies and Universities. State Use internal policies and procedures are also being modified to clarify the application and contracting processes for not-for-profit agencies and State Agencies.

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BENEFITS OF THE PROGRAM

Persons with disabilities benefit significantly from this Program. They are afforded long-term employment opportunities, marketable job skills, and a greater chance for economic independence. By expanding their scope of experience and enhancing their abilities, some persons with disabilities are able to take on new assignments at increasingly higher levels of difficulty, which prepares them for a wider variety of jobs either within or outside of the qualified not-for-profit agency. In FY 2013, 51 qualified not-for-profit agencies were awarded contracts with State Agencies through the Program. These contracts employed 2,236 persons with disabilities (see page 6).

The State benefits from the Program because the State receives high-quality goods and services for fair market prices in long-term contracts. The State also benefits from reduced administrative costs because a competitive bidding process is not required for State Use contracts.

PROGRAM PARTICIPATION

To qualify for participation in the State Use Program, a not-for-profit agency must meet the following requirements:

- 1. Comply with Illinois law governing private not-for-profit organizations.
- Be certified as a sheltered workshop by the Wage and Hour Division of the U.S. Department of Labor under section 14(c) of the Fair Labor Standards Act. OR

Be an accredited vocational program that provides transition services to youth between the ages of 14 ½ and 22 in accordance with individualized education plans under Section 14-8.03 of the School Code AND provide residential services at a child care institution, as defined under Section 2.06 of the Child Care Act of 1969, or at a group home, as defined under Section 2.16 of the Child Care Act of 1969,

- Meet the Illinois Department Human Services (DHS) Rehabilitation Services' Minimum Standards for Certification of Developmental Training Programs, or possess Commission on Accreditation of the Rehabilitation Facilities (CARF) certification.
- 4. Meet the bid specifications or the needs of the purchasing agency.
- 5. Set a fair market price.
- 6. Submit quarterly reports on any State Use contracts the not-for-profit agency has with State Agencies.

In FY 2013, there were 101 qualified not-for-profit agencies in Illinois. A complete list may be found on page 3.

STATE USE STAFF

The State is divided into a Northern and Southern Region. Each Regional Coordinator provides assistance necessary to facilitate the Program's success.

Corrie Smith Northern Region Coordinator

Brynn Henderson Southern Region Coordinator

Duties and Responsibilities of Staff Members:

- Act as liaison between not-for-profit agencies, the Committee, and State Agencies by collecting information, responding to inquiries, or resolving issues.
- Provide technical assistance and training to participating not-for-profit agencies.
- Monitor the quality of products and services provided to State Agencies.

Northern Region

Abilities Plus Achievement Industries Ada S. McKinley **ARC Industries** Aspire of Illinois Assn. for Individual Development Avenues to Independence Barbara Olson Center of Hope **Bridgeway Training Services** Cass County Mental Health Center Chicago Lighthouse for the Blind Clearbrook **Community Workshop & Training Center Cornerstone Services CRC** Industries **Developmental Services Center** DeWitt County Human Resource Center Easter Seals Reaching for Adulthood El Valor **Envisions Unlimited** FPIC **Fulton County Rehabilitation Center Futures Unlimited Gateway Services Glenkirk Vocational Training Center** Goodwill Industries of Central Illinois Habilitative Systems Helping Hand and Rehabilitation Center **Horizon Industries** Illinois Valley Industries Jewish Vocational Service Kankakee County Training Center Knox Co. Council for Dev. Disabilities

Kewanee Monmouth Chicago **Rock Island** Bellwood Aurora Wheeling Rockford Galesburg Beardstown Chicago **Rolling Meadows** Peoria Joliet Quincy Champaign Clinton Oak Park Chicago Chicago Peoria Canton Pontiac Princeton Northbrook Peoria Chicago LaGrange Peru Morris Chicago Bradley Galesburg

Kreider Services Lambs Farm Little City Foundation Logan-Mason Rehabilitation Center Malcolm Eaton Enterprises Mental Health Centers of W. IL Mental Health Centers of W. IL Northpointe Resources Zion NTSW **O.H.** Industries Oak/Leyden Developmental Services **Opportunities**, Inc. Pioneer Center of McHenry County **Ray Graham Association Sequin Services** Sertoma Centre Alsip SHORE Training Center Southstar Services Southwest Community Services Spectrum Vocational Services St. Colletta's of Illinois Streator Unlimited TCRC The Workshop **Thresholds Rehabilitation Industries** Transitions NFP Transitions of W. Illinois **TRI Industries** Trilogy, Inc. **Trinity Services** Joliet Victor C. Neumann Assn. Village of Progress WorkSource Enterprises

Dixon Libertyville Palatine Lincoln Freeport Carthage Mt. Sterling Skokie Sycamore Oak Park **Highland Park** McHenry Elmhurst Cicero Morton Grove Chicago Heights **Tinley Park** Downers Grove **Tinley Park** Streator Tremont Galena Chicago Rock Island Quincy Chicago Chicago Chicago Oregon Danville

Southern Region

ARC Community Support Systems Career Development Center CCAR Industries **Challenge Unlimited Charleston Transitional Facility** Christian County Mental Health Assn. **Clay County Rehabilitation Center Coleman Tri-County Services Community Link** Elm City Rehabilitation Center **FAYCO** Enterprises **Five Star Industries** Franklin-Williamson Human Services Human Resources Ctr. Edgar/Clark Cos. **Human Support Services** Human Service Ctr. Southern Metro East Illinois Valley Rehabilitation Center

Teutopolis Fairfield Charleston Alton Charleston Taylorville Flora Shawneetown Breese Jacksonville Vandalia DuQuoin West Frankfort Paris Waterloo Red Bud Gillespie

Jefferson County Comprehensive Services	Mt. Vernon		
Kaskaskia Workshop, Inc.	Centralia		
Land of Lincoln Goodwill	Springfield		
Lawrence Crawford Assn. Exceptional Citizens Robinson			
Macon Resources	Decatur		
M.A.P. Training Center	Karnak		
Moultrie County Beacon	Sullivan		
New Opportunities	Madison		
R.A.V.E. Inc.	Anna		
S.A.V.E. Inc.	Belleville		
Shelby County Community Services	Shelbyville		
SPARC	Springfield		
START, Inc.	Murphysboro		
TRADE Industries	McLeansboro		
The Hope School	Springfield		
UCP of Land of Lincoln	Springfield		
Vintage Support Group, Inc	Belleville		
Wabash Area Vocational Enterprises	Mt. Carmel		

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THE STATE USE COMMITTEE

The State Use Committee was created to monitor the purchase of products and services from qualified not-for -profit agencies. The Committee consists of:

- Director of the Department of Central Management Services, or designee.
- Secretary of the Department of Human Services, or designee.
- One public member representing private business who is knowledgeable of the employment needs and concerns of persons with developmental disabilities
- One public member representing private business who is knowledgeable of the needs and concerns of rehabilitation facilities
- One public member who is knowledgeable of the employment needs and concerns of persons with developmental disabilities
- One public member who is knowledgeable of the needs and concerns of rehabilitation facilities and
- Two public members from a statewide association that represents community-based rehabilitation facilities

The six public members are appointed by the Governor.

The Committee meets at least quarterly to review proposed contracts, develop guidelines to be followed by qualified not-for-profit agencies, and assist State Use staff in policy development. Upon Committee approval, State Agencies are given the authority to proceed with contracts that are exempt from a competitive bidding process.

The Committee has the following responsibilities to

ensure that it meets its annual objectives:

- Request information from State agencies regarding product specifications and service requirements necessary to meet their needs;
- Meet quarterly or more often, as necessary, to carry out the Committee's purpose;
- Request a quarterly report from each participating not-for-profit agency, which describes the volume of sales of each product or service sold;
- Prepare a publication listing all the supplies and services available from qualified not-for-profit agencies and distribute the list to all State Purchasing Officers and State Agencies;
- Encourage diversity in supplies and services provided by qualified not-for-profit agencies and discourage unnecessary duplication or competition among not-for-profit agencies;
- Develop guidelines for participation in the Program and make these guidelines available to all qualified not-for-profit agencies;
- Review all pricing submitted under the provisions of the State Use law and reject any such pricing that is determined to be substantially more than pricing would have cost had it been competitively bid, and;
- Develop a 5-year plan for increasing the number of products and services purchased from qualified not -for-profit agencies.

The Committee's ultimate goal is to increase opportunities for gainful employment and economic independence for persons with disabilities.

PROCUREMENT PROCEDURES

Any State Agency seeking to establish a contract with a qualified not-for-profit agency must submit a request letter to the Committee for approval. This request letter must include the qualified not-for-profit agency's name, type of supply or service needed, the term and duration of the contract, including contract renewals, and the contract's total value. Additionally, the qualified not-for-profit agency must provide a Certificate of Assurance that details how many persons with disabilities will be working as a result of the contract and a narrative that outlines the specifics of the contract . The request letter and summary of all contract details are presented to the Committee for approval. All State Use contracts exceeding the small purchase threshold are posted to the Illinois Procurement Bulletin.

A client from Sertoma Center performing tasks, closely with his supervisor, at the Limestone Rest Area. The client has been there since 2009.



HIGH DOLLAR STATE USE CONTRACTS FOR FY2013

<u>Contract</u>	Vendor	Value
License Plates	Macon Resources	\$4,760,366
Laser Cartridges	Thresholds Industries	\$1,414,822
Data Entry	Bridgeway Training Services	\$2,170,541
Toilet Tissue	Malcolm Eaton Enterprises	\$2,088,726
Trash Can Liners	Shelby Co. Community Services	\$1,462,960
Imaging	Bridgeway Training Services	\$2,818,036

STATE REVENUE SUMMARY



State Agencies spent \$34,637,513 on State Use contracts in FY 2013.

	<u>Northern</u>	<u>Southern</u>	<u>Total</u>
FY12	\$19,540,576	\$13,322,400	\$32,862,976
FY13	\$19,570,079	\$15,067,434	\$34,634,513



A client from Malcolm Eaton Enterprises in Freeport prepares a case of Spirit Commercial paper for shipment.



CLIENT HOURS WORKED

Many persons with disabilities have gained meaningful employment through the State Use Program. In FY 2013 qualified not-for-profit agencies have provided 928,976 hours of work for person with disabilities. The graph below shows the client hours worked per region and compares those hours to hours worked during FY 2012.





These charts represent the substantial growth of the State Use Program over the last 30 years.



